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## Review of Florida Legislation

The Editors

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## REVIEW OF FLORIDA LEGISLATION

### PREFACE

This book is the second *Review of Florida Legislation* published by the members of the *Florida State University Law Review*. Like last year's pioneering effort, it brings together two kinds of scholarly articles, both having to do with the making of laws in Florida. The first kind explains a major piece of legislation from the 1986 Regular Session and records relevant parts of the legislative history. The purpose of this kind of article is to assist judges, government administrators, scholars, and others who must divine legislative intent. The second kind of article frames and illuminates an important public policy issue that is likely to be addressed by the legislature in the future. The purpose of that kind of article is to assist legislators and the many others who have a hand in the law-making process.

Each author has specified the sources relied upon in writing the article and where they may be located. Sources range from the traditional to the most modern—bill drafts, staff analyses, committee amendments, research notes, scholarly articles, executive branch documents, tape recordings of legislative proceedings, interviews, letters, and newspaper and magazine reports. Unfortunately, these materials often are not included in the legislative files at the Florida State Archives. To assist future researchers, we have arranged with the Archives to store there permanently many hard-to-find source materials used in preparing this edition. Access may be gained by contacting Susan Potts, Manuscript Curator, State Archives, R.A. Gray Building, Tallahassee, Florida.

We generally have adhered to the citation forms prescribed by the standard citation authority for American legal journals, *A Uniform System of Citation* (13th edition). However, many Florida-specific sources—particularly those from the legislature—would be almost meaningless if cited as required by the Bluebook. Therefore, Florida-specific sources are cited according to our *Florida Style Manual*, which was developed by the editors of the *Review's* 1985 legislative edition. We are indebted to those editors, espe-

cially Legislative Editor Floyd R. Self, for developing the style manual and, more importantly, for showing us the way.

Publishing a legal journal is a cooperative venture by many people. Some acknowledgments are in order. First, we thank the leaders, members, and staff of the Florida Legislature. Early on, Senate President Harry A. Johnston II and Speaker of the House James Harold Thompson gave their blessing to this project. Patsy J. Palmer, policy director for the Senate President; Fred Breeze, staff director of the Speaker's office; and Fred McCormack, staff director of the House Majority Office, provided important encouragement and support. We also extend special thanks to Jack C. Overstreet, staff director of the House Governmental Operations Committee; John Obarski, director of the Division of Statutory Revision, and his assistant, Virginia Strickland; Fred Martin, systems development coordinator at the Legislative Data Center; and Lee Warner, director of the Museum of Florida History.

At the College of Law, we want to thank Dean Talbot D'Alemberte and his assistant, JoAnn Blackwell, for their encouragement. Associate Dean Edwin M. Schroeder and his staff in the Law Library helped in assembling research materials. Marlene Guerrieri and Martha Hils in the Faculty Office helped with manuscripts and the computer problems that always made life interesting. Closer to home, we thank our incomparable office manager, Lou Wright, and her student assistants, Tracy Trotta, Elisa Levinson, Joanna Hopfinger, Sharon Hinely, Laura Cable, and Ripple Dhillon, for their hard work and positive attitude. Lastly, we thank our spouses and loved ones for their unflagging support.

**The Editors**